

## Message Text

PAGE 01 STATE 197678  
ORIGIN EUR-03

INFO OCT-01 ISO-00 ONY-00 /004 R

DRAFTED BY EUR/EE:FTUMMINIA:LCB  
APPROVED BY EUR/EE:CWSCHMIDT  
DESIRED DISTRIBUTION  
FOR EUR/EE: THREE COPIES ONLY  
-----112098 060330Z /64  
R 042218Z AUG 78  
FM SECSTATE WASHDC  
TO AMEMBASSY BUCHAREST

C O N F I D E N T I A L STATE 197678

FOR SIMONS FROM SCHMIDT

E.O. 11652: GDS

TAGS:OGEN

SUBJECT: OFFICIAL-INFORMAL

1. CATHOLIC CHURCH IN ROMANIA. CONGRESSMAN WOLFF'S INQUIRY ON CHATHOLIC CHURCH IN ROMANIA (REF. PATTISON-FROMOWITZ O-I OF JULY 13). IN VIEW OF THE COMPREHENSIVE AND BALANCED TREATMENT OF THIS ISSUE IN HAL'S LETTER, AND IN THE ABSENCE OF ANY CONTRIBUTIONS FROM INR OR HA, WE WOULD LIKE TO USE THE ENTIRE REPORT IN THE DEPARTMENT'S RESPONSE TO WOLFF AND TO IDENTIFY IT AS AN INFORMATION EMBASSY APPRAISAL. PLEASE LET US KNOW SOONEST IF YOU CONSIDER ANYTHING IN HAL'S LETTER (EXCEPTING FIRST PARAGRAPH) TO BE INAPPROPRIATE FOR INCLUSION IN THIS RESPONSE.

2. BOOK BINDERS. WE POUCHED SOME BINDERS TODAY. NATIONAL STOCK NUMBER FOR BLACK, PLASTIC, FLEXIBLE BOOK BINDERS  
CONFIDENTIAL

PAGE 02 STATE 197678

IS 7510-00-984-5787. YOU MAY USE THISREFERENCE IN ORDERING NEW SUPPLY.

3. VANIK QUESTIONS. FOLLOWING THE JUNE 15 HEARINGS OF THE SUBCOMMITTEE ON TRADE ON MFN, CONGRESSMAN VANIK SUBMITTED TO BILL LUERS BY LETTER A NUMBER OF QUESTIONS (CLEARLY PREPARED BY HIS EAGER STAFF). WE HAVE DRAFTED

RESPONSES AND WOULD LIKE EMBASSY'S COMMENT ON FOLLOWING PROPOSED ANSWERS.

Q. MONTHLY EMIGRATION RATES FROM ROMANIA TO BOTH THE U.S. AND ISRAEL FOLLOW A CYCLICAL PATTERN-EMIGRATION LEVELS INCREASE IN THE PERIOD OF CONGRESSIONAL REVIEW OF THE MFN WAIVER AUTHORITY RENEWAL AND DECLINE THEREAFTER. IN VIEW OF THIS CYCLICAL PATTERN, HOW CAN IT BE SAID THAT ROMANIA IS ACTING IN ACCORD WITH THE ASSURANCES IT GAVE US TO MEET THE OBJECTIVES OF THE JACKSON-VANIK AMENDMENT?

A. IT IS TRUE THAT OVER THE PAST SEVERAL YEARS EMIGRATION FROM ROMANIA HAS SHOWN CYCLICAL PATTERNS, WITH DEPARTURES HIGHER IN THE SPRING AND SUMMER AND FALLING OFF IN THE WINTER AND FALL MONTHS. WE HAVE HAD DISCUSSIONS WITH ROMANIAN OFFICIALS HERE AND IN BUCHAREST IN WHICH WE HAVE NOTED THIS CYCLICAL PATTERN AND HAVE URGED THAT EM,GRATION BE PERMITTED ON A MORE REGULAR BASIS THROUGHOUT THE YEAR, IN ACCORDANCE WITH THE NATURAL FLOW OF APPLICATIONS. HOWEVER, I THINK IT IS UNREALISTIC TO EXPECT AN EVEN RATE OF MONTHLY EMIGRATION. THERE ARE PERSONAL FACTORS WHICH INFLUENCE WHEN INDIVIDUALS AND FAMILIES CHOOSE TO EMIGRATE, SUCH AS THE SCHOOL YEAR SCHEDULE, THE WEATHER, AND OTHER NON-OFFICIAL CONSIDERATIONS. IN MANY INSTANCES EXIT VISA APPROVALS BY THE ROMANIAN GOVERNMENT HAVE NOT BEEN FOLLOWED  
CONFIDENTIAL

PAGE 03 STATE 197678

QUICKLY BY DEPARTURES DUE TO SUCH PERSONAL PREFERENCES. OVERALL, HOWEVER, OUR VISA STATISTICS LEAD US TO CONCLUDE THAT ROMANIAN PERFORMANCE ON EMIGRATION HAS ACCORDED WITH THE OBJECTIVES OF THE JACKSON-VANIK AMENDMENT.

Q. MR. LUERS, ON PAGE 8 OF YOUR TESTIMONY YOU REFERRED TO THE JOINT PLEDGE OF PRESIDENT CARTER AND PRESIDENT CEAUSESCU TO COOPERATE IN THE SETTLEMENT OF HUMANITARIAN ISSUES INCLUDING FAMILY REUNIFICATION. YOU STATED THAT THIS PLEDGE GIVES US A STRENGTHENED BASIS FOR EXPECTING CONTINUED PROGRESS IN RESOLVING EMIGRATION CASES. CAN WE, THEREFORE, EXPECT TO SEE THE BACKLOG OF EMIGRATION CASES CLEARED RELATIVELY QUICKLY?

A. THROUGH QUARTERLY SUBMISSIONS OF THE REPRESENTATION LIST, AS WELL AS THROUGH FREQUENT MEETINGS WITH ROMANIAN OFFICIALS AT VARIOUS LEVELS, WE URGE THE ROMANIAN GOVERNMENT TO RESOLVE LONGSTANDING DIVIDED FAMILY CASES. IN MAKING THESE DEMARCHES, WE REFER TO THE PLEDGE MADE IN 1973 AND REITERATED THIS YEAR THAT THE UNITED STATES AND ROMANIA WOULD COOPERATE IN THE SETTLEMENT OF HUMANITARIAN ISSUES, INCLUDING FAMILY REUNIFICATION. ON THE BASIS OF ROMANIAN EXIT VISA APPROVALS THROUGH THE FIRST SIX MONTHS OF 1978, WE BELIEVE THAT ABOUT ONE-THIRD OF THE CASES ON

OUR REPRESENTATION LIST FROM THE BEGINNING OF THE YEAR WAS FAVORABLY ACTED ON BY MID-YEAR. IT IS PARTICULARLY

IMPORTANT TO NOTE THAT THE REPRESENTATION LIST CHANGES ALL THE TIME AND THAT NEW CASES ARE CONTINUALLY ADDED TO IT. IT IS, THEREFORE, IMPOSSIBLE TO PREDICT IF AND WHEN THE COMPLETE BACKLOG OF EMIGRATION CASES WILL BE CLEARED UP. NEVERTHELESS, WE INTEND TO CONTINUE TO PRESS THIS ISSUE FIRMLY WITH THE ROMANIAN AUTHORITIES SO THAT THE DELAYS CURRENTLY ENCOUNTERED ARE MINIMIZED.

Q. ARE APPLICANTS FOR EMIGRATION SUBJECT TO HARASSMENT?  
CONFIDENTIAL

PAGE 04 STATE 197678

WHAT FORMS DOES SUCH HARASSMENT TAKE? WHAT STEPS ARE YOU TAKING TO MINIMIZE THIS REACTION ON THE PART OF THE ROMANIAN AUTHORITIES TO EMIGRATION APPLICATIONS?

A. AN APPLICANT FOR EMIGRATION FACES POTENTIAL HARASSMENT AT ANY POINT DURING THE PROCEDURES REQUIRED FOR EMIGRATION. FOR EXAMPLE, HE MAY HAVE DIFFICULTY IN OBTAINING THE CERTIFICATE OF APPROVAL TO EMIGRATE AT HIS PLACE OF WORK. LOCAL TRADE UNION AND PARTY OFFICIALS MAY REFUSE TO GIVE HIM THE CERTIFICATE, OR MAY DELAY APPROVAL AND TRY TO PERSUADE HIM TO WITHDRAW HIS APPLICATION. IF THEY FAIL, THEY WILL GIVE THEIR APPROVAL BUT THE APPLICANT WILL SHORTLY THEREAFTER BE DISMISSED FROM HIS JOB. AT EVERY STEP ALONG THE PROCEDURAL WAY, HE MAY FACE LONG DELAYS, ABRUPT REFUSALS TO DEAL WITH HIS APPLICATION AND STATEMENTS THAT HE WILL NEVER BE ALLOWED TO LEAVE THE COUNTRY. PROVIDED AN APPLICANT IS ELIGIBLE FOR IMMIGRATION TO THE UNITED STATES, WE FIND THAT RAISING HIS CASE OFFICIALLY WITH THE ROMANIAN AUTHORITIES IS THE BEST WAY OF HELPING HIM AND HIS RELATIVES IN THE UNITED STATES WHO SPONSOR HIM. THE GRADUAL INCREASE IN EMIGRATION TO THE UNITED STATES SHOWS THAT HARASSMENT OF THIS KIND DOES NOT SUCCEED IN SLOWING THE EMIGRATION RATE.

Q. WHY IS THE EMIGRATION RATE TO ISRAEL SO LOW? LOWER, IN FACT, THAN IN PRE-MFN YEARS?

A. THERE ARE CONFLICTING EXPLANATIONS OFFERED FOR THE LOW RATE OF EMIGRATION TO ISRAEL. ROMANIAN AUTHORITIES, WITH SOME SUPPORT FROM OUTSIDE OBSERVERS, ARGUE THAT THE POOL OF ROMANIAN JEWS INTERESTED IN EMIGRATING HAS SHRUNK TO A NUMBER WHICH CANNOT POSSIBLY SUSTAIN THE EARLIER MONTHLY RATES OF DEPARTURES. THEY POINT OUT THAT  
CONFIDENTIAL

PAGE 05 STATE 197678

THE ROMANIAN JEWISH COMMUNITY IS ONLY A FRACTION OF ITS SIZE FOLLOWING WORLD WAR II, THE RESULT OF THE UNHINDERED EMIGRATION OF APPROXIMATELY 300,000 - 400,000 ROMANIAN JEWS. ESTIMATES OF THE CURRENT SIZE OF THE JEWISH

COMMUNITY IN ROMANIA RANGE FROM THE OFFICIAL FIGURE OF

25,000 (BASED ON A 1974 CENSUS) TO SOME PRIVATE ESTIMATES OF UP TO 80,000. IT IS ALSO TRUE THAT A LARGE PERCENTAGE OF THE JEWISH COMMUNITY IS ELDERLY AND MAY NOT BE INTERESTED IN EMIGRATION. NEVERTHELESS, WE ARE INCLINED TO AGREE WITH THOSE WHO ARGUE THAT THERE ARE STILL MANY ROMANIAN JEWS WHO WOULD WISH TO EMIGRATE IF THE ROMANIAN GOVERNMENT DID NOT EITHER IMPOSE BARRIERS TO DEPARTURE OR CREATE AN ATMOSPHERE OF INTIMIDATION TOWARD PROSPECTIVE EMIGRANTS.

Q. ON PAGE 11 OF YOUR TESTIMONY, YOU STATED THAT PROCEDURES FOR EMIGRATION TO ISRAEL RULE OUT "AT LEAST FOR NOW" PREPARING LISTS OF ROMANIAN JEWS WHO WISH TO EMIGRATE. DO YOU ANTICIPATE THAT SUCH LISTS CAN BE PREPARED SOMETIME IN THE FUTURE? WHO WOULD PREPARE THEM?

A. AT THE PRESENT TIME, THE DEPARTMENT DOES NOT GIVE THE ROMANIAN GOVERNMENT LISTS OF ROMANIAN JEWS WHO WISH TO EMIGRATE TO ISRAEL. THE NAMES OF SUCH ROMANIAN JEWS ARE, HOWEVER, GIVEN BY OUR EMBASSY IN BUCHAREST TO THE ISRAELI EMBASSY THERE. THERE ARE SEVERAL REASONS WHY WE HAVE NOT DONE SO. WE BELIEVE THIS IS THE BEST CHANNEL FOR TAKING UP INDIVIDUAL CASES. SECONDLY, WE DO NOT WISH TO RAISE INDIVIDUAL CASES BECAUSE WE ARE NOT IN A POSITION TO "REPRESENT" THEM, I.E., TO KNOW THEIR CIRCUMSTANCES, THEIR FAMILY CONNECTIONS, THEIR HUMAN SITUATION. THIRDLY, WE ARE AWARE THAT NOT ALL ROMANIAN JEWS RECEIVE PERMISSION FROM THE ISRAELI AUTHORITIES TO ENTER ISRAEL. IF WE WERE TO RAISE ROMANIAN JEWISH CASES WITH THE ROMANIAN AUTHORITIES, SUCCEED IN OBTAINING ROMANIAN PERMISSION FOR CONFIDENTIAL

PAGE 06 STATE 197678

THEIR EMIGRATION, AND THEN FIND THAT THE ISRAELI AUTHORITIES COULD NOT, IN ACCORDANCE WITH THEIR CRITERIA AND JUDGMENT, ALLOW THEM TO ENTER ISRAEL, WE WOULD BE PLACED IN AN UNTENABLE POSITION. FOURTHLY, IF WE WERE TO PRESENT LISTS OF ROMANIAN JEWS TO THE ROMANIAN AUTHORITIES, WE WOULD IN EFFECT BE DISCRIMINATING AGAINST THOSE WHO WISH TO EMIGRATE TO CANADA, THE FRG, HUNGARY AND OTHER COUNTRIES. HOWEVER, WE HAVE NO OBJECTION WHATEVER IF INDIVIDUAL MEMBERS OF CONGRESS WISH TO RAISE EMIGRATION CASES WITH THE ROMANIAN AMBASSADOR IN WASHINGTON. WE BELIEVE THIS SOMETIMES HELPS EVEN IN THE CASE OF EMIGRATION TO THIRD COUNTRIES.

4. NEW ROMANIAN TEAM IN EE. FRANK TUMMINIA, REPLACING INTS, AND BOB BRADTKE, REPLACING SAM, HAVE BOTH JOINED US THIS WEEK. (TODAY IS SAM'S LAST DAY.) FRANK AND BOB BOTH HAVE TAKEN THE PLEDGE TO CONTINUE THE SUPPORT THAT THE OUTGOING TEAM GAVE TO THE EMBASSY AND COUNT ON YOUR

UNDERSTANDING UNTIL THEY GET FULLY ORGANIZED. (I'VE

GIVEN THEM EACH UNTIL MONDAY TO DO SO.) WE WOULD LIKE TO HAVE BOTH FRANK AND BOB GO OUT, SEPARATELY, TO BUCHAREST FOR GOOD ORIENTATION VISITS IN THE EARLY FALL, AND WILL BE BACK TO YOU ANON WITH POSSIBLE DATES. I RECALL JOHN TIPTON'S SUGGESTION TO ME ON THIS SCORE OF "NOT BEFORE SEPTEMBER, BUT NOT LATER THAN END OF OCTOBER".

5. NEW COMMERCIAL ATTACHE. PER IS NOW SENDING OUT THEIR MESSAGE ANNOUNCING THE ASSIGNMENT OF PAUL BERGMAN. BY WAY OF FURTHER ASSURANCE TO YOU, ON MY REQUEST OLD EE HAND CLAYTON MUDD (NOW DIPLOMAT IN RESIDENCE IN ST. LOUIS) INTERVIEWED PAUL A FEW DAYS AGO AND REPORTS THAT HE CONFIDENTIAL

PAGE 07 STATE 197678

THINKS PAUL WILL DO A FINE JOB. HE WAS IMPRESSED BY PAUL'S EXPERIENCE, INTELLIGENCE, AND HIGH DEGREE OF INTEREST IN THE JOB. OLD SOV HAND GARY MATHEWS, WHO KNOWS PAUL FROM WHEN GARY WAS ON LOAN TO THE GOVERNOR OF MISSOURI, ALSO THINKS PAUL WILL BE GOOD. IN CASE THE PER MESSAGE DOESN'T MENTION IT, PAUL'S WIFE (HE'S JUST RECENTLY MARRIED) IS A SCHOOL TEACHER NOW DOING FIRST GRADE AND WOULD BE HAPPY TO DO THE SAME IN BUCHAREST.

6. SCIENCE ATTACHE. I TRUST YOU (AND JAY BLOWERS) ARE ALREADY AWARE THAT, AFTER LONG CONSIDERATION AND EFFORTS, NSF HAS ALL BUT DECIDED TO AGREE TO PAY FOR CONTINUATION OF JAY'S POSITION FOR AT LEAST ANOTHER YEAR. THERE IS A MESSAGE WHICH HAS BEEN LONG IN THE CLEARANCE PROCESS, NOW FINALLY SOON TO GO OUT TO BUCHAREST, SOFIA, BUDAPEST, SEEKING YOUR VIEWS ON A PLAN TO ACCREDIT JAY TO THE OTHER TWO POSTS AS WELL. NSF TELLS US THAT THIS PLAN IS A VITAL ELEMENT IN THEIR DECISION, AND THIS IS NOTED IN PARA 5 OF THE MESSAGE; WE TRUST THAT THE PROPOSAL WILL BE WELCOMED BY ALL CONCERNED. IF NOT, I'M NOT SURE WHERE THAT LEAVES US AS FAR AS THE BUCHAREST SCIATT POSITION IS CONCERNED.

7. AUGUST VISITORS. WE KNOW OF NO VISITS DURING AUGUST. WISH YOU A PEACEFUL MONTH.

8. SPECS. YOUR GUEST IS CORRECT. SPECTACLES BELONG TO MRS. HARRIMAN. PLEASE FORWARD AND WE WILL DELIVER.

9. ARCHIE LANG AND GOV. SHAPP. WE CALLED ARCHIE LANG AND TOLD HIM OF AMBASSADOR'S PLANS. ALSO CONTACTED GOVERNOR SHAPP'S OFFICE AND RELAYED MESSAGE.

10. HAIL AD FAREWELL. I VERY MUCH APPRECIATE YOUR KIND WORDS AND WILL DO MY UTMOST TO TRY TO MEASURE UP TO

CONFIDENTIAL

PAGE 08 STATE 197678

THE HIGH STANDARDS SET BY NGANDREWS. CHRISTOPHER

CONFIDENTIAL

<< END OF DOCUMENT >>

## Message Attributes

**Automatic Decaptioning:** Z  
**Capture Date:** 26 sep 1999  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** n/a  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 04 aug 1978  
**Decaption Date:** 20 Mar 2014  
**Decaption Note:** 25 YEAR REVIEW  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1978STATE197678  
**Document Source:** ADS  
**Document Unique ID:** 00  
**Drafter:** EUR/EE:FTUMMINIA:LCB  
**Enclosure:** n/a  
**Executive Order:** 11652 GDS  
**Errors:** n/a  
**Expiration:**  
**Film Number:** D780322-0171  
**Format:** TEL  
**From:** STATE  
**Handling Restrictions:**  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1978/newtext/t197808122/baaaezlk.tel  
**Line Count:** 280  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, TEXT ON MICROFILM  
**Message ID:** efd0f759-c288-dd11-92da-001cc4696bcc  
**Office:** ORIGIN EUR  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** ONLY  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 6  
**Previous Channel Indicators:**  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** ONLY  
**Reference:** n/a  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 28 apr 2005  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 1587804  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** OFFICIAL-INFORMAL  
**TAGS:** OGEN  
**To:** BUCHAREST  
**Type:** TE  
**vdkgvwkey:** odbc://SAS/SAS.dbo.SAS\_Docs/efd0f759-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014